

**Association of Bay Area  
Governments**

**Financial Statements  
For the Year Ended June 30, 2022**

**Association of Bay Area Governments**  
**Financial Statements**  
**For the Year Ended June 30, 2022**  
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## INDEPENDENT AUDITOR'S REPORT

Members of the Executive Board of the  
Association of Bay Area Governments  
San Francisco, California

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the business-type activities, the major fund, and the aggregate remaining fund information of the Association of Bay Area Governments ("ABAG"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the ABAG's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the major fund, and the aggregate remaining fund information of the Association of Bay Area Governments, as of June 30, 2022, and the respective changes in financial position and its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ABAG, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about ABAG's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ABAG's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ABAG's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the ABAG's basic financial statements. The other supplementary information as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2022 on our consideration of ABAG's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of ABAG's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering ABAG's internal control over financial reporting and compliance.

  
Crowe LLP

San Francisco, California  
November 17, 2022

**Association of Bay Area Governments**  
**Financial Statements for the Year Ended June 30, 2022**  
**Management's Discussion and Analysis (unaudited)**

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**Management's Discussion and Analysis**

This section presents an overview of the financial activities of the Association of Bay Area Governments (ABAG) and its blended component units for the year ended June 30, 2022. This discussion has been prepared by management and should be read in conjunction with the financial statements and the notes which follow.

ABAG was created by local governments to meet their planning and research needs related to land use, environmental and water resource protection, disaster resilience, energy efficiency and hazardous waste mitigation. In addition to the planning function, ABAG runs two major grant funded programs: San Francisco Estuary Partnership (SFEP) and Bay Area Regional Energy Network (BayREN).

SFEP was established in 1988 by the State of California and the U.S. Environmental Protection Agency under the Clean Water Act's National Estuary Program, after the San Francisco Estuary was designated as an *estuary of national significance*. SFEP manages multiple projects designed to improve the health of the Estuary through the *Estuary Blueprint*, a comprehensive, collective vision for the Estuary's future. SFEP receives funding from federal, state and local agencies for regional-scale restoration, water quality improvement, and resilience-building projects.

BayREN is a collaboration of the nine counties that make up the San Francisco Bay Area. Led by ABAG, BayREN's energy efficiency programs help Bay Area residents and communities become more energy efficient. BayREN is primarily funded through a Public Purpose Program (PPP) Surcharge included on the utility bills of gas and electric ratepayers. The California Public Utilities Commission (CPUC) allocates PPP funding for state-mandated assistance programs for low income customers, energy efficiency programs, and public-interest research and development.

**A. Financial Highlights**

ABAG's federal, state, and local grants, which are the principal revenue sources of ABAG make up over 91 percent of ABAG revenue. So far, these project grants have shown no sign of slowing down, which is good for the overall success of ABAG.

While the post-pandemic still certainly had its share of operational and financial challenges, ABAG continues to conduct important local programs and enhance financial performance. Highlights in FY 2022 are as follows:

- The BayREN Energy Program received funding bringing total grant revenue to \$22.6 million in FY 2022.
- The SFEP program received funding bringing total grant revenue to \$10.7 million in FY 2022.
- ABAG received advance funding from Regional Early Action Planning Grant (REAP) in the amount of \$10.3 million in FY 2022.

**Association of Bay Area Governments**  
**Financial Statements for the Year Ended June 30, 2022**  
**Management's Discussion and Analysis (unaudited)**

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**B. Overview of the Financial Statements**

The ABAG's Financial Statements include the *Statement of Net Position*, *Statement of Revenues, Expenses and Changes in Net Position*, and *Statement of Cash Flows*. The financial statements are prepared in accordance with accounting principles generally accepted in the United States of America.

The *Statement of Net Position* reports assets plus deferred outflows of resources, liabilities plus deferred inflows of resources and the difference as net position. The *Statement of Revenues, Expenses and Changes in Net Position* consists of operating revenues and expenses and non-operating revenues and expenses. The *Statement of Cash Flows* are presented using the direct method.

The Financial Statements provide information about the financial activities of ABAG's funds. The ABAG fund is presented as a major fund; ABAG Finance Corporation and BALANCE Foundation are presented as non-major funds in an aggregate amount in a separate column.

**C. Financial Analysis**

ABAG deficit net position of approximately \$9.8 million for FY 2022, increased by \$2.1 million compared to FY 2021. The primary contributor to the decrease in net position was the ongoing unfunded pension cost related to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*.

*Statement of Net Position*

The following table is a summary of ABAG's Statement of Net Position as of June 30 for the last two fiscal years:

	2022	2021
<b>Assets</b>		
Current and other assets	\$ 32,692,105	\$ 25,574,434
Capital assets	4,438,677	4,771,050
Total assets	<u>37,130,782</u>	<u>30,345,484</u>
Deferred outflows of resources	<u>2,808,888</u>	<u>3,128,066</u>
<b>Liabilities</b>		
Other liabilities	23,977,193	21,169,683
Long term liabilities	14,160,837	19,042,901
Total liabilities	<u>38,138,030</u>	<u>40,212,584</u>
Deferred inflows of resources	<u>11,579,685</u>	<u>950,609</u>
<b>Net position:</b>		
Net investment in capital assets	4,438,677	4,771,050
Unrestricted (deficit)	<u>(14,216,722)</u>	<u>(12,460,693)</u>
Total net position	<u>\$ (9,778,045)</u>	<u>\$ (7,689,643)</u>

**Association of Bay Area Governments**  
**Financial Statements for the Year Ended June 30, 2022**  
**Management's Discussion and Analysis (unaudited)**

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Total assets increased by \$6.8 million in FY 2022. The increase in total assets was primarily due to higher receivable balance at June 30, 2022 from the state grant and net OPEB asset.

Total liabilities decreased by \$2.1 million in FY 2022. The decrease was primarily due to a decrease in net pension liabilities which was offset by an increase in unearned revenue at year end from the state grant advance and timing in outstanding vendor invoices.

*Statement of Revenues, Expenses, and Changes in Net Position*

The following table is a summary of ABAG's Statement of Revenues, Expenses, and Changes in Net Position for the last two fiscal year ended June 30:

	2022	2021
<b>Operating revenues</b>		
Membership dues	\$ 2,447,663	\$ 2,410,210
Conference registration	-	22,000
Other operating revenues	36,814	158,326
Total operating revenues	<u>2,484,477</u>	<u>2,590,536</u>
<b>Operating expenses</b>		
Contracted salaries and benefits	4,265,420	2,339,501
Professional fees	713,264	634,070
Other operating expenses	1,019,274	1,037,865
Total operating expenses	<u>5,997,958</u>	<u>4,011,436</u>
Operating loss	<u>(3,513,481)</u>	<u>(1,420,900)</u>
<b>Nonoperating revenues/(expenses)</b>		
Grants	38,797,304	29,248,167
Contracted salaries and benefits	(2,583,612)	(2,292,276)
Professional fees	(35,212,731)	(25,971,309)
Other nonoperating revenues	1,335,459	105,759
Other nonoperating expenses	(911,341)	(1,503,160)
Total nonoperating revenues (expenses)	<u>1,425,079</u>	<u>(412,819)</u>
Change in net position	<u>(2,088,402)</u>	<u>(1,833,719)</u>
Net position - beginning	<u>(7,689,643)</u>	<u>(5,855,924)</u>
Net position - ending	<u>\$ (9,778,045)</u>	<u>\$ (7,689,643)</u>

Total operating revenue decreased by \$0.1 million in FY 2022. The decrease in total operating revenue was primarily due to no conference registration collected in FY 2022.



**Association of Bay Area Governments**  
**Financial Statements for the Year Ended June 30, 2022**  
**Management's Discussion and Analysis (unaudited)**

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Total operating expenses increased by \$2.0 million. The increase in operating expense primarily due to \$2.7 million increase in pension expense from GASB 68.

Total nonoperating revenue consists of grant revenue and other nonoperating revenues. In FY 2022 ABAG's grant revenue increased by \$9.5 million, mainly due to the increase in grant revenue from California Public Utilities Commission (CPUC), Department of Water Resource (DWR) and REAP.

ABAG's total non-operating expenses increased by \$9.4 million from FY 2021. The increase in total non-operating expenses was mainly due to the increase in contracted professional fees related to grant funded project expenses.

Overall total nonoperating revenue/expenses increased by \$1.8 million from FY 2021.

**D. Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in this management discussion and analysis and the financial statements.

**E. Capital Asset Administration**

ABAG's capital assets include building facilities, furniture and equipment, and capitalized software. ABAG reports its capital assets on an accrual basis. ABAG's investment in capital assets decreased from \$4,771,050 in FY 2021 to \$4,438,677 in FY 2022 due to asset depreciation of \$332,373. For additional information on ABAG's capital assets, refer to Note 4.

**F. Economic Factors**

While the general economic picture nationally and regionally has stabilized over the past eighteen months from the challenges posed by the COVID-19 pandemic and ensuing "flash" recession, there are new challenges that ABAG must face over FY 2022-23 and beyond.

Inflation has been running very high since early 2021. Inflationary pressures have included supply chain challenges, extremely low unemployment (driven in part by low labor force participation), and the war in Ukraine. For the first several months of this inflationary trend, the Federal Reserve believed these inflationary pressures to be "transitory" (that is, short-term in nature). As it has become clear that these increases are not, in fact, transitory, the Federal Reserve has initiated an assertive campaign of unwinding its monetary stimulus by increasing short-term interest rates and reducing its balance sheet. In pursuing this campaign, the Federal Reserve is attempting to navigate to an economic "soft landing," in which inflation is reduced, unemployment levels remain acceptable (if somewhat higher than current), and the national economy avoids recession.

Unfortunately, steering the economy to a soft landing is an uncertain enterprise, and it is possible that the Federal Reserve may overshoot, increasing interest rates to a point that the economy goes into recession, or that today's inflationary pressures are such that increases in interest rates are insufficient to address them. Either of these could significantly increase financial risk to ABAG.

**Association of Bay Area Governments**  
**Financial Statements for the Year Ended June 30, 2022**  
**Management's Discussion and Analysis (unaudited)**

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In the San Francisco Bay Area, the overall economy continues to be strong, with robust growth in sales tax revenue, unemployment rates notably lower than national and statewide rates, and inflation which, while high, is lower than national averages as well as other major metropolitan areas in California.

Pandemic related effects in the Bay Area continue, primarily with respect to the issue of “return-to-office”. Office occupancy is down sharply, and vacancy rates are up relative to pre-pandemic levels. These trends are likely to have uneven effects across the area, with San Francisco facing significant headwinds on this issue.

The change in economic condition had no appreciable effect on the operation and business results of ABAG.

**Requests for information**

This financial report is intended to provide citizens, taxpayers, creditors, and stakeholders with a general overview of the ABAG's finances. Questions about this report may be directed to the MTC Finance Department, at 375 Beale Street, Suite 800, San Francisco, California 94105.

**Association of Bay Area Governments**  
**Statement of Net Position**  
**June 30, 2022**

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
<b>ASSETS</b>			
Current Assets:			
Cash and cash equivalents	\$ 4,181,988	\$ 38,960	\$ 4,220,948
Cash restricted	14,393,365	-	14,393,365
Account receivable	537,041	-	537,041
Accrued interest	296	-	296
Loan receivable	67,297	-	67,297
Receivable from federal	659,582	-	659,582
Receivable from state	6,242,423	-	6,242,423
Receivable from local	355,996	-	355,996
Due from other government	103,797	-	103,797
Prepaid items	1,608,564	-	1,608,564
Total current assets	<u>28,150,349</u>	<u>38,960</u>	<u>28,189,309</u>
Non-current Assets			
Loan receivable	1,510,288	-	1,510,288
Capital assets, net of accumulated depreciation/amortization	4,438,677	-	4,438,677
Net OPEB asset	2,992,508	-	2,992,508
Total non-current assets	<u>8,941,473</u>	<u>-</u>	<u>8,941,473</u>
<b>TOTAL ASSETS</b>	<u>37,091,822</u>	<u>38,960</u>	<u>37,130,782</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows from pension	2,808,888	-	2,808,888
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>2,808,888</u>	<u>-</u>	<u>2,808,888</u>
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts payable	4,566,684	-	4,566,684
Accrued liabilities	3,648,379	-	3,648,379
Retention payable	657,760	-	657,760
Unearned revenue	10,808,104	-	10,808,104
Advance from PG&E	2,410,000	-	2,410,000
Due to other government	1,886,266	-	1,886,266
Total current liabilities	<u>23,977,193</u>	<u>-</u>	<u>23,977,193</u>
Non-current Liabilities:			
Unearned Revenue	3,585,261	-	3,585,261
Due to other governments	250,000	-	250,000
Net pension liability	10,325,576	-	10,325,576
Total non-current liabilities	<u>14,160,837</u>	<u>-</u>	<u>14,160,837</u>
<b>TOTAL LIABILITIES</b>	<u>38,138,030</u>	<u>-</u>	<u>38,138,030</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred Inflows from pension	10,365,241	-	10,365,241
Deferred Inflows from OPEB	1,214,444	-	1,214,444
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>11,579,685</u>	<u>-</u>	<u>11,579,685</u>
<b>NET POSITION</b>			
Net of investment in capital assets	4,438,677	-	4,438,677
Unrestricted	(14,255,682)	38,960	(14,216,722)
<b>TOTAL NET POSITION</b>	<u>\$ (9,817,005)</u>	<u>\$ 38,960</u>	<u>\$ (9,778,045)</u>

See accompanying notes to financial statements

**Association of Bay Area Governments**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**For the Year Ended June 30, 2022**

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
<b>OPERATING REVENUES:</b>			
Membership dues	\$ 2,447,663	\$ -	\$ 2,447,663
Other operating revenues	36,814	-	36,814
<b>TOTAL OPERATING REVENUES</b>	<b>2,484,477</b>	<b>-</b>	<b>2,484,477</b>
<b>OPERATING EXPENSES</b>			
Contracted salaries and benefits	4,265,420	-	4,265,420
Professional fees	708,114	5,150	713,264
Conference and meeting costs	6,331	-	6,331
Building assessments	366,800	-	366,800
Committee members' stipend	123,250	-	123,250
Insurance	155,331	-	155,331
Depreciation expense	332,373	-	332,373
Overhead	15,000	-	15,000
Other operating expenses	20,189	-	20,189
<b>TOTAL OPERATING EXPENSES</b>	<b>5,992,808</b>	<b>5,150</b>	<b>5,997,958</b>
<b>OPERATING LOSS</b>	<b>(3,508,331)</b>	<b>(5,150)</b>	<b>(3,513,481)</b>
<b>NONOPERATING REVENUES AND (EXPENSES)</b>			
Federal grants	1,870,992	-	1,870,992
State grants	35,558,385	-	35,558,385
Local grants	1,367,927	-	1,367,927
Contracted salaries and benefits	(2,583,612)	-	(2,583,612)
Professional fees	(35,212,731)	-	(35,212,731)
Interest income	2,255	-	2,255
Contribution from BATA	108,577	-	108,577
Contribution from MTC	924,627	-	924,627
Contribution from ABAG FAN	300,000	-	300,000
Other nonoperating expenses	(911,341)	-	(911,341)
<b>TOTAL NONOPERATING REVENUES (EXPENSES)</b>	<b>1,425,079</b>	<b>-</b>	<b>1,425,079</b>
<b>CHANGE IN NET POSITION</b>	<b>(2,083,252)</b>	<b>(5,150)</b>	<b>(2,088,402)</b>
<b>Net Position, beginning of year</b>	<b>(7,733,753)</b>	<b>44,110</b>	<b>(7,689,643)</b>
<b>Net Position, end of year</b>	<b>\$ (9,817,005)</b>	<b>\$ 38,960</b>	<b>\$ (9,778,045)</b>

See accompanying notes to financial statements

**Association of Bay Area Governments**  
**Statement of Cash Flows**  
**For the Year Ended June 30, 2022**

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
<b>Cash flows from operating activities</b>			
Cash receipts from customers	\$ 2,449,399	\$ -	\$ 2,449,399
Other operating cash receipts	103,145	-	103,145
Cash payments to suppliers and contractors for goods and services	(1,900,546)	(5,150)	(1,905,696)
Other operating cash payments	(455,564)	-	(455,564)
Cash payments for retirees benefits	(1,538,022)	-	(1,538,022)
<b>Net cash provided by operating activities</b>	<b>(1,341,588)</b>	<b>(5,150)</b>	<b>(1,346,738)</b>
<b>Cash flows from non-capital financing activities</b>			
Federal grants	1,808,973	-	1,808,973
State grants	33,548,702	-	33,548,702
Local grants	1,167,260	-	1,167,260
Contracted salaries and benefits	(2,554,369)	-	(2,554,369)
Professional fees	(32,033,331)	-	(32,033,331)
Contribution from ABAG FAN	300,000	-	300,000
Contribution from BATA	108,577	-	108,577
Contribution from MTC	820,830	-	820,830
Other nonoperating expenses	(878,703)	-	(878,703)
<b>Net cash provided by non-capital financing activities</b>	<b>2,287,939</b>	<b>-</b>	<b>2,287,939</b>
<b>Cash flows from investing activities</b>			
Interest and dividends received	3,265	-	3,265
<b>Net cash provided by investing activities</b>	<b>3,265</b>	<b>-</b>	<b>3,265</b>
<b>Net increase/(decrease) in cash</b>	<b>949,616</b>	<b>(5,150)</b>	<b>944,466</b>
<b>Balances - beginning of year</b>	<b>17,625,737</b>	<b>44,110</b>	<b>17,669,847</b>
<b>Balances - end of year</b>	<b>\$ 18,575,353</b>	<b>\$ 38,960</b>	<b>\$ 18,614,313</b>

See accompanying notes to financial statements

**Association of Bay Area Governments**  
**Statement of Cash Flows - Proprietary Funds**  
**For the Year Ended June 30, 2022**

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	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
	<u>          </u>	<u>          </u>	<u>          </u>
<b>Reconciliation of operating loss to net cash provided by operating activities</b>			
Operating loss	\$ (3,508,331)	\$ (5,150)	\$ (3,513,481)
<b>Adjustments to reconcile operating net cash used in operating activities:</b>			
Depreciation and amortization	332,373	-	332,373
<b>Net effect of changes in:</b>			
Due to other government	(824,612)	-	(824,612)
Accounts receivable	(28,851)	-	(28,851)
Loan receivable	67,297	-	67,297
Prepaid items	1,538	-	1,538
Net OPEB assets	(2,128,261)	-	(2,128,261)
Deferred outflows from pension	152,188	-	152,188
Deferred outflows from OPEB	166,990	-	166,990
Net pension liability	(6,115,905)	-	(6,115,905)
Deferred inflows from pension	9,414,632	-	9,414,632
Deferred inflows from OPEB	1,214,444	-	1,214,444
Accounts payable	(15,897)	-	(15,897)
Accrued liabilities	(872)	-	(872)
Retention payable	(68,321)	-	(68,321)
	<u>          </u>	<u>          </u>	<u>          </u>
<b>Net cash provided by operating activities</b>	<u>\$ (1,341,588)</u>	<u>\$ (5,150)</u>	<u>\$ (1,346,738)</u>

See accompanying notes to financial statements

**Association of Bay Area Governments**  
**Financial Statements for the Year Ended June 30, 2022**  
**Notes to Financial Statements**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The Association of Bay Area Governments (ABAG) was established in 1961 pursuant to the Joint Exercise of Powers Act, California Government Code Section 6500, et seq by agreement among its member counties and cities of the San Francisco Bay Area. ABAG's purpose is to serve as a permanent forum to study and discuss matters of mutual interest and concern to member jurisdictions, develop policies and action plans, and provide services and undertake actions addressing such matters.

ABAG is governed by a General Assembly comprised of elected officials from member cities and counties. The General Assembly appoints an Executive Board to carry out policy decisions, and approve the annual budget.

On April 20, 2017, ABAG Executive Board approved a Contract for Services between ABAG and the Metropolitan Transportation Commission (MTC). As of July 1, 2017, MTC's Executive Director and the staff of MTC perform all of the duties and programmatic work for ABAG and its Local Collaboration Programs (LCP). ABAG remains a separate legal entity, governed by its Executive Board, and retains its mission along with all of its statutory roles and responsibilities as the region's Council of Governments.

ABAG is a membership organization that provides a variety of planning and other service programs for its members. ABAG's principal sources of revenue include membership dues, contributions and grants. The accompanying financial statements present the ABAG operation which is the primary activity, along with the financial activities of its component units, which are entities for which ABAG is financially accountable. Although they are separate legal entities, they are presented in the financial statements as blended component units.

***Blended Component Units***

Blended component units are in substance part of ABAG's operations and are reported as an integral part of the financial statements. The following blended component units are described below:

**i) ABAG Finance Corporation (Corporation)**

ABAG Finance Corporation is a non-profit public benefit corporation created on June 24, 1985, to aid members in obtaining financing by acting as a credit pooling conduit. Participating members issue debt, leases or certificates of participation (COPs) that are pooled as a single issue by the Corporation. Members' payments are pooled to repay the debt and the leased assets become the property of the member when the obligation is retired. The Corporation did not take on any new debt issuances after the staff consolidation on July 1, 2017.

The Corporation is governed by a sub-committee of the ABAG Executive Board, which establishes financing policies and approves each credit pooling arrangement.

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**ii) Balance Foundation (BALANCE)**

Bay Area Leaders Addressing the Challenge of the Economy and Environment Foundation (BALANCE) is a non-profit, tax-exempt corporation created on September 22, 1987, to assist Bay Area governments in obtaining funds to study, analyze and resolve regional issues. BALANCE is governed by a Board of Directors whose appointment is controlled by ABAG.

**B. Basis of Presentation**

ABAG's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the U.S.A.

ABAG presents its financial statements as enterprise funds and reports the following funds:

***Major funds***

Association of Bay Area Governments Fund - this fund accounts for revenues and expenses of the Association of Bay Area Governments.

***Non-major funds***

ABAG Finance Corporation Fund - this fund accounts for revenues and expenses of the ABAG Finance Corporation.

BALANCE Foundation Fund - this fund accounts for revenues and expenses of BALANCE described above.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

ABAG's enterprise fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

**New Accounting Pronouncements**

GASB Statement No. 87, *Leases*, has an objective to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. It requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. ABAG adopted this statement for fiscal year ended June 30, 2022. The adoption of this standard has no impact on ABAG's financial statements.



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GASB Statement No.89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, establishes accounting requirements for interest cost incurred before the end of a construction period. This statement enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. ABAG adopted this statement for fiscal year ended June 30, 2022. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 91, *Conduit Debt Obligations*, provides single method of reporting conduit debt obligations. This statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2021. Management is currently evaluating the effect of this statement on ABAG's financial statements.

GASB Statement No. 92, *Omnibus 2020*, establishes accounting and financial reporting requirements for specific issues related to leases, intra-entity transfers of assets, postemployment benefits, government acquisitions, risk financing and insurance related activities of public entity risk pools, fair value measurements, and derivative instruments. The initial requirements of this Statement are effective as follows: (a) The requirements in paragraphs 4, 5, 11, and 13 were effective upon issuance. (b) The requirements in paragraphs 6 and 7 are effective for fiscal years beginning after June 15, 2021. (c) The requirements in paragraphs 8, 9, and 12 are effective for reporting periods beginning after June 15, 2021. (d) The requirements in paragraph 10 are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 93, *Replacement of Interbank Offered Rates (IBOR)*, establishes accounting and financial reporting requirements related to the replacement of IBORs in hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. The requirements of this Statement, except for paragraphs 11b, 13, and 14 were effective for reporting periods beginning after June 15, 2020. The requirement in paragraph 11b is effective for reporting periods ending after December 31, 2021. The requirements in paragraphs 13 and 14 are effective for fiscal years beginning after June 15, 2021, and all reporting periods thereafter. The adoption of this statement has no impact on ABAG's financial statements.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships (PPPs) and Availability Payment Arrangements (APAs)*, establishes standards of accounting and financial reporting for PPPs and APAs for governments. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. Management is currently evaluating the effect of this statement on ABAG's financial statements.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*, establishes standards of accounting and financial reporting for SBITAs by a government end user (a government). The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. Management is currently evaluating the effect of this statement in ABAG's financial statements.

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GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, (a) clarifies how the absence of a governing board should be considered in determining whether a primary government is financially accountable for purposes of evaluating potential component units and (b) modifies the applicability of certain component unit criteria as they relate to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans (for example, certain Section 457 plans). The requirements of this statement are effective as follows: (a) The requirement in (1) paragraph 4 of this Statement as it applies to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans (for example, certain Section 457 plans). The requirements of this statement are effective as follows: (a) The requirement in (1) paragraph 4 of this Statement as it applies to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans and (2) paragraph 5 of this Statement are effective immediately. (b) The requirements in paragraphs 6–9 of this Statement are effective for fiscal years beginning after June 15, 2021. (c) All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021. ABAG adopted paragraphs 4 and 5 of this statement in fiscal year 2020, and the remaining paragraphs of this statement in fiscal year 2022. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 98, *The Annual Comprehensive Financial Report*, establishes the new term annual comprehensive financial report and its acronym ACFR and replaces instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The requirements of this statement are effective for reporting periods ending after December 15, 2021. ABAG adopted this statement for fiscal year ended June 30, 2022. The adoption of the standard has no impact on ABAG's financial statements.

GASB Statement No. 99, *Omnibus 2022*, enhances comparability in accounting and financial reporting and to improve consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB statements and (2) accounting and financial reporting for financial guarantees. The requirements of this statement are effective as follows: (a) The requirements in paragraph 26-32 related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by the pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. (b) The requirements in paragraphs 11-25 related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. (c) The requirements in paragraphs 4-10 related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter. ABAG adopted paragraphs 26-32 requirements in fiscal year 2022. The adoption of paragraphs 26-32 requirements has no impact on ABAG's financial statements. Management is currently evaluating the effect of the remaining paragraphs of this statement on ABAG's financial statements.

GASB Statement No. 100, *Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62*, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this statement are effective for accounting changes and errors corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Management is currently evaluating the effect of this statement on ABAG's financial statements.

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GASB Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences and associated salary-related payments by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this statements are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Management is currently evaluating the effect of this statement on ABAG's financial statements.

**D. Net Position**

Net position, presented in the financial statements, represents the residual interest in assets plus deferred outflows of resources after liabilities and deferred inflows of resources are deducted. ABAG's net position consists of three sections:

- Net Investment in Capital Assets groups all capital assets into one component of net position. Accumulated depreciation and any outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category. There is net investment in capital assets of \$4,438,677, refer to Note 4.
- Restricted Net Position reflects net position that is subject to constraints either (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. There is no restricted net position at year end.
- Unrestricted Net Position represents net position of ABAG that is not included in the determination of net investment in capital assets or the restricted component of net position.

**E. Cash and Investments**

Under the Contract for Services, MTC invests ABAG's available cash in accordance with the adoption of MTC's investment policy and with under the prudent investor rule. The prudent investor rule states, in essence, that "in investing ... property for the benefit of another, a trustee shall exercise the judgment and care, under the circumstance then prevailing, which people of prudence, discretion, and intelligence exercise in the management of their own affairs." This policy affords ABAG a broad spectrum of investment opportunities as long as the investment is deemed prudent and is authorized under the California Government Code Sections 53600, et seq. ABAG's Administrative Committee adopted MTC's investment policy on June 9, 2017. Investments allowed under MTC's investment policy include the following:

- Securities of the U.S. Government or its agencies
- Securities of the State of California or its agencies
- Certificates of deposit issued by a nationally or state chartered bank
- Authorized pooled investment programs

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- Commercial paper – Rated “A1” or “P1”
- Corporate notes – Rated “A” or better
- Municipal bonds
- Mutual funds – Rated “AAA”
- Other investment types authorized by state law and not prohibited in MTC's investment policy.

ABAG applies the provisions of GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, as amended (including by GASB Statement No. 72, *Fair Value Measurement and Application*), which generally requires investments to be recorded at fair value with the difference between cost and fair value recorded as an unrealized gain or loss. ABAG reports its money market securities and short-term investments at cost. Net increases or decreases in the fair value of investments are shown in the Statement of Revenues, Expenses and Changes in Net Position as interest income.

ABAG considers all balances in demand deposit accounts and the Local Agency Investment Fund (LAIF) to be cash, and classifies all other highly liquid short-term investments as cash equivalents. Highly liquid short-term investments are cash equivalents that meet the following definitions:

- Readily convertible to known amounts of cash.
- So near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

**F. Loan Receivable**

Loan receivable consists of receivable from multifamily building owners who borrow funds through the BayREN Multifamily Capital Advance Financing Program. Each loan terms vary from 10 years to 20 years. Loan payments are collected monthly.

**G. Prepaid Items**

Certain payments to vendors applicable to future accounting periods are recorded as prepaid items based on the consumption method.

**H. Capital Assets**

Capital assets, which include buildings and improvements, furniture and equipment, and software, are reported in the Statement of Net Position. Capital asset acquisitions are recorded at historical cost. ABAG's intangible assets consist of purchased and licensed commercially available computer software and internally developed software.

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Capital assets are defined by ABAG as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. However, capital assets that do not meet the threshold on an individual basis but are material collectively are capitalized. ABAG follows the guidance in GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion & Analysis - for State and Local Governments* and GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets* for recording capital assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset service lives are not capitalized. Depreciation and amortization are computed using the straight-line method that is based upon the estimated useful lives of individual capital assets.

The estimated useful lives of capital assets are as follows:

	<u>Years</u>
Facilities and improvements	5 – 30
Furniture and equipment	3 - 10
Capitalized software	3 - 6

When assets have been evaluated for impairment, in which the use of capital assets is discontinued or a decision has been made to sell assets and the assets are not continuing to be used, the depreciation and amortization ceases.

**I. Due to/from Other Government**

The due to/from other government consists of payables to and receivables from MTC.

For additional information on the due to/from MTC activities in FY 2022, refer to Note 11.

**J. Retirement Plans**

ABAG provides a defined benefit pension plan, which provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to Plan members and beneficiaries. The ABAG Miscellaneous Rate Plan is part of the public agency cost-sharing multiple-employer Defined Benefit Pension Plan (Plan) in the California Public Employees’ Retirement System (CalPERS).

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, requires that reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used.

Valuation Date (VD)	June 30, 2020
Measurement Date (MD)	June 30, 2021
Measurement Period (MP)	July 1, 2020 to June 30, 2021

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GASB 68 allows use of a measurement date up to 12 months before the employer's fiscal year end. Accordingly, for financial reporting purposes, the ABAG total pension liability was determined by CalPERS using a valuation date of June 30, 2020. CalPERS then rolled forward the total pension liability to June 30, 2021, and this is the basis for measuring ABAG's net pension liability reported at June 30, 2022.

Following the staff consolidation on July 1, 2017 and the retirement of the last ABAG employee in January 2018, there are no more employees added to the Plan. Future pension liabilities for employees transferred to MTC will be covered by MTC. ABAG remains responsible for its unfunded pension liabilities.

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to / deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

For additional information on the Plan, refer to Note 7.

**K. Other Post Employment Healthcare Benefits (OPEB)**

ABAG provides post employments' medical coverage for eligible retired employees and their eligible dependents through the Public Employees' Medical & Hospital Care Act (PEMHCA) governed by CalPERS. Eligible employees are the employees who were hired prior to July 1, 2009. ABAG established a Section 115 benefit trust fund with the California Employers' Retiree Benefit Trust (CERBT), an irrevocable agent multiple-employer post retirement healthcare trust fund administered by CalPERS. The benefit trust fund is not recorded as a fiduciary fund by ABAG as the underlying assets are not managed by ABAG.

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about fiduciary net position of ABAG's OPEB Plan and additions to/deletions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

GASB Statement No. 75 requires that reported results must pertain to liability and assets information within certain defined timeframes. For this report, the following timeframes are used.

Valuation Date (VD)	June 30, 2021
Measurement Date (MD)	June 30, 2021
Measurement Period (MP)	July 1, 2020 to June 30, 2021

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GASB Statement No. 75 allows the use of a measurement date up to twelve months before the employer's fiscal year end. Accordingly, for financial reporting purposes, ABAG's net OPEB asset at June 30, 2022 was determined using the actuarial valuation of June 30, 2021 and measurement date of June 30, 2021.

Following the ABAG/MTC staff consolidation at July 1, 2017 and subsequent retirement of the last ABAG employee in January 2018, there are no more employees added to the ABAG OPEB Plan. Liabilities for consolidated employees now rests with MTC as of July 1, 2017. ABAG remains responsible for its unfunded OPEB liabilities related to ABAG retirees.

For additional information about the Plan, refer to Note 8.

**L. Unearned Revenue**

The unearned revenue consists of the funds advanced by California Department of Transportation (Caltrans) for the San Pablo Spine Project; California Department of Housing and Community Development (HCD) for REAP Program; CPUC grant (passing through PG&E) for the BayREN Programs; Santa Clara Valley Water District for professional staff support; Bay Area Quality Management District for the Palo Alto Horizontal Levee Project; and State Coastal Conservancy for the Bay Trail projects.

**M. Advance from PG&E**

PG&E advanced funds from a CPUC grant (passing through PG&E) for the BayRen Multifamily Loan Program. The scope of work will end as of December 31, 2022.

**N. Deferred Outflows/Inflows of Resources on Pensions and Other Post-Employment Benefits (OPEB)**

Deferred outflows of resources and deferred inflows of resources are recognized for:

- Changes in the total pension and OPEB liability arising from differences between expected and actual experience with regard to economic or demographic factors. \*
- The effects of changes of assumptions about future economic or demographic factors or of other inputs. \*
- Difference between projected and actual investment earnings on defined benefit pension and OPEB plan investments. \*\*
- Net differences between the ABAG actual contributions and ABAG's proportionate share of the total contributions from employers included in the collective net pension liability. \*
- Change in ABAG's proportion of collective net pension liability. \*

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\* The balance on these accounts are recognized in pension and OPEB expenses using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of employees determined as of the beginning of the measurement period.

\*\* The difference between projected and actual earnings amount is recognized in pension and OPEB expenses using a systematic and rational method over a closed five-year period.

Deferred outflows of resources are also used to report ABAG's contribution to CalPERS subsequent to the measurement date of the net pension and OPEB liability and before the end of the reporting period.

Refer to Note 7 and 8 for additional information.

**O. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**P. Operating and Nonoperating Revenues and Expenses**

Operating revenues are those necessary for principal operations of the entity. Operating expenses are those related to user service activities. Nonoperating revenues and expenses are all other revenues and expenses not related to user service activities. All grant related activities including both revenues and expenses are considered nonoperating.

**2. NET POSITION**

ABAG has a negative net position of \$9,778,045 for fiscal year 2022. The change in negative position is mainly the result of recognition of the GASB 68 pension expense of \$5,064,421. Since staff have transitioned from ABAG to MTC employment, ABAG will no longer have any member growth in its pension or OPEB liabilities. The unfunded OPEB liability was fully funded in the fiscal year 2020 allowing ABAG to draw annual retiree medical costs from the existing trust, the California Employers' Retiree Benefit Trust (CERBT). In addition, with no additional employees, the pension liability should be reduced annually based on the current CalPERS amortization schedule.

**3. CASH AND CASH EQUIVALENTS**

**A. The composition of cash and cash equivalents at June 30, 2022 is as follows:**

Cash at banks	\$ 18,456,196
Government Pools	
Local Agency Investment Fund	158,117
Total cash and cash equivalents	<u>\$ 18,614,313</u>



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The California State Local Agency Investment Fund (LAIF) is a program created by state statute as an investment alternative for California's local governments and special districts. Deposits in LAIF are presented as cash as they are available for immediate withdrawal or deposit at any time without prior notice or penalty and there is minimal risk of principal. LAIF is unrated.

**B. Deposit Risk Factors**

Custodial credit risk can affect the value of deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, ABAG may not be able to recover its deposits that are in the possession of an outside party. All checking accounts are insured by the Federal Depository Insurance Corporation (FDIC) up to a limit of \$250,000.

Under California Government Code Sections 53651 and 53652, depending on specific types of eligible securities, a bank must deposit eligible securities to be posted as collateral with its agent and having a fair value of 110% to 150% of ABAG's cash on deposit.

**4. CAPITAL ASSETS**

A summary of changes in capital assets for the year ended June 30, 2022 is as follows:

	<u>July 1, 2021</u>	<u>Increase</u>	<u>Decrease</u>	<u>Ending Balance June 30, 2022</u>
Capital assets being depreciated:				
Facilities and improvements	\$ 5,488,962	\$ -	\$ -	\$ 5,488,962
Furniture and equipment	373,204	-	-	373,204
Capitalized software	190,030	-	-	190,030
Total capital assets being depreciated	<u>6,052,196</u>	<u>-</u>	<u>-</u>	<u>6,052,196</u>
Less accumulated depreciation for:				
Facilities and improvements	878,233	219,558	-	1,097,791
Furniture and equipment	307,897	65,307	-	373,204
Capitalized software	95,016	47,508	-	142,524
Total accumulated depreciation	<u>1,281,146</u>	<u>332,373</u>	<u>-</u>	<u>1,613,519</u>
Total capital assets, being depreciated, net	<u>\$ 4,771,050</u>	<u>\$ (332,373)</u>	<u>\$ -</u>	<u>\$ 4,438,677</u>

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**5. UNEARNED REVENUE**

The unearned revenue consists of grant received in advance of the performance of services. A summary of the outstanding balance of ABAG’s unearned revenue as of June 30, 2022 is as follows:

	Beginning Balance as of July 1, 2021	Addition	Reduction	Ending Balance as of June 30, 2022	Due within one year
Unearned Revenue	\$ 13,140,946	\$ 29,449,512	\$ (28,197,093)	\$ 14,393,365	\$ 10,808,104

**6. CONDUIT FINANCING PROGRAMS FOR MEMBERS**

ABAG assisted members and other borrowers in obtaining financing through the issuance of revenue bonds, special assessment debt, certificates of participation in lease revenues and in straight leasing arrangements.

The underlying liability for the repayment of each of these issues rests with the borrower participating in that issue, and not with ABAG which acts only as a conduit in pooling each issue. For that reason, ABAG has not recorded a liability for these issues.

A summary of the outstanding balances of the ABAG's Conduit Financing Programs as of June 30, 2022 is as follows:

	Ending Balance June 30, 2022
California Redevelopment Bonds	\$ 4,155,000
California Capital Projects Bonds	\$ 3,110,000
Total	<u>\$ 7,265,000</u>

**7. PENSION PLAN**

**A. General Information about the Pension Plan**

***Plan Description***

The ABAG Miscellaneous Rate Plan is part of the public agency cost-sharing multiple-employer Defined Benefit Pension Plan (Plan) administered by the CalPERS, which acts as a common investment and administrative agent for participating public employers within the state of California. The Plan consists of individual rate plans (benefit tiers) within a miscellaneous risk pools. Plan assets may be used to pay benefits for any employer rate plan of the miscellaneous risk pools. Benefit provisions under the Plan are established by State statute and Agency resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website: [www.calpers.ca.gov](http://www.calpers.ca.gov)

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***Benefits Provided***

The ABAG’s defined benefit pension plan, the Miscellaneous Plan of Association of Bay Area Governments (“the Plan”), provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Classic members (hired before January 1, 2013) with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. New members (hired after January 1, 2013) with five years of total service are eligible to retire at age 52 with statutorily reduced benefits.

The Plan's provisions and benefits in effect at June 30, 2022, are summarized as follows:

	Miscellaneous Plan	
	Tier I	Tier II
	Prior to January 1, 2013	On or after January 1, 2013
Hire date		
Benefit formula	2.5%@55	2%@62
Benefit vesting schedule	5 Years service	5 Years service
Benefit payments	monthly for life	monthly for life
Retirement age	50- 55	52-62
Monthly benefits, as a percentage of eligible compensation	2.0%-2.5%	1.0%-2%

On July 1, 2017 all ABAG employees except for one, transferred to MTC. The last employee retired in January 2018. There will be no more employees added to the ABAG retirement Plan. ABAG remains responsible for its unfunded pension liabilities related to the legacy employees.

***Contributions***

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Beginning in fiscal year 2016, CalPERS collects employer contributions for the Plan as a percentage of payroll for the normal cost portion and as a dollar amount for contributions toward the unfunded liability and side fund. The ABAG required contribution for the unfunded liability and side fund was \$1,613,506 in fiscal year 2022. ABAG did not make contributions for the normal cost portion in fiscal year 2022 because ABAG did not have active employees during fiscal year 2022.

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**B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions**

As of June 30, 2022, ABAG reported a net pension liability for its proportionate share of the net pension liability as \$10,325,576.

ABAG's net pension liability for the Plan is measured as the proportionate share of the total net pension liability of the Plan. The net pension liability of the Plan is measured as of June 30, 2021, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021 using standard update procedures. ABAG's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. ABAG's proportionate share of the net pension liability for the Plan as of June 30, 2021 and 2022 as follows:

	<u>Miscellaneous Plan</u>
Proportion - June 30, 2021	0.3898 %
Proportion - June 30, 2022	<u>0.5438 %</u>
Change - Increase (Decrease)	<u><u>0.1540 %</u></u>

For the year ended June 30, 2022, ABAG recognized pension expense of \$5,064,421. At June 30, 2022, ABAG reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Miscellaneous Plan</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Contribution made after the measurement date	\$ 1,613,506	\$ -
Difference between actual and expected experience	1,157,902	-
Net difference in actual and proportionate contribution	37,480	(141,823)
Net difference between projected and actual earnings on investments	-	(9,013,681)
Adjustments due to differences in proportion	-	<u>(1,209,737)</u>
Total	<u>\$ 2,808,888</u>	<u>\$ (10,365,241)</u>

The \$1,613,506 in the preceding table is reported as deferred outflows of resources related to employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as a pension expense as follows:

<u>Year Ended June 30</u>	<u>Annual Amortization</u>
2023	\$ (2,213,772)
2024	(2,207,013)
2025	(2,258,157)
2026	(2,490,917)

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***Actuarial Assumptions***

For the measurement period ended June 30, 2021, the total pension liability was determined using the annual actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021. The June 30, 2022 total pension liability was based on the following actuarial methods and assumptions:

Valuation Date	June 30, 2020
Measurement Date	June 30, 2021
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Investment rate of return	7.15%
Inflation	2.50%
Salary Increases	Varies by Entry Age and Service
Mortality Rate Table *	Derived using CalPERS's membership data for all funds
Post Retirement Benefit Increase	The lesser of contract COLA or 2.5% until Purchasing Power Protection Allowance floor on purchasing power applies, 2.5% thereafter

\* The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvements using 90% of Scale MP-2016 published by the Society of Actuaries. For more details on this table, please refer to the CalPERS Experience Study and Review of Actuarial Assumptions report from December 2017 that can be found on the CalPERS website: [www.calpers.ca.gov](http://www.calpers.ca.gov).

***Change of Assumptions***

There were no changes of assumptions from the previous measurement date.

***Discount Rate***

The discount rate used to measure the total pension liability was 7.15 percent for the Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

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In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected real rates of return by asset class are as followed:

Asset Class (a)	Assumed Asset Allocation	Real Return Years 1 - 10 (b)	Real Return Years 11+ (c)
Public Equity	50 %	4.80 %	5.98 %
Fixed Income	28 %	1.00 %	2.62 %
Inflation Assets	- %	0.77 %	1.81 %
Private Equity	8 %	6.30 %	7.23 %
Real Assets	13 %	3.75 %	4.93 %
Liquidity	1 %	-	(0.92)%
Total	100 %		

(a) In the System's ACFR, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-term Investments; Inflation Assets are included in both Global Equity Securities and Global Debt Securities.

(b) An expected inflation of 2.00% is used for this period.

(c) An expected inflation of 2.92% is used for this period.

***Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents ABAG's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what ABAG's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Discount Rate -1% (6.15%)	Current Discount Rate (7.15%)	Discount Rate +1% (8.15%)
Net Pension Liability	\$17,489,543	\$10,325,576	\$4,403,227

***Subsequent Events***

On July 12, 2021, CalPERS reported a preliminary 21.3% net return on investments for fiscal year 2020-21. Based on the thresholds specified in CalPERS Funding Risk Mitigation policy, the excess return of 14.3% prescribes a reduction in investment volatility that corresponds to a reduction in the discount rate used for funding purposes of 0.20%, from 7.00% to 6.80%. Since CalPERS was in the final stages of the four-year Asset Liability Management (ALM) cycle, the board elected to defer any changes to the asset allocation until the ALM process concluded, and the board could make its final decision on the asset allocation in November 2021.

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**Financial Statements for the Year Ended June 30, 2022**  
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On November 17, 2021, the board adopted a new strategic asset allocation. The new asset allocation along with the new capital market assumptions, economic assumptions and administrative expense assumption support a discount rate of 6.90% (net of investment expense but without a reduction for administrative expense) for financial reporting purposes. This includes a reduction in the price inflation assumption from 2.50% to 2.30% as recommended in the November 2021 CalPERS Experience Study and Review of Actuarial Assumptions. This study also recommended modifications to retirement rates, termination rates, mortality rates and rates of salary increases that were adopted by the board. These new assumptions will be reflected in the GASB 68 accounting valuation reports for the June 30, 2022, measurement date.

**C. Pension Plan Fiduciary Net Position**

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports that can be found on the CalPERS website: [www.calpers.ca.gov](http://www.calpers.ca.gov).

**8. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**A. Plan Description**

ABAG has contracted with CalPERS for the purpose of providing medical insurance benefits for eligible retired employees and eligible survivors of retired employees. The Public Employees' Medical & Hospital Care Act (PEMHCA) governs the CalPERS Health Program. ABAG pays PEMHCA an administration fee. Once a retiree becomes eligible for Medicare, he or she must join a Medicare HMO or a Medicare Supplement plan, with Medicare becoming the primary payer.

ABAG participates in the California Employers' Retiree Benefit Trust (CERBT), an irrevocable agent multiple-employer post-retirement healthcare trust established to fund its other post-employment benefits (OPEB). CERBT Fund is a Section 115 trust fund administered by CalPERS, and is managed by an appointed board not under the control of the ABAG Board. This Trust is not considered a component unit by ABAG and has been excluded from these financial statements.

***Benefits provided:***

Tier 1 (Hired before July 1, 2009)

- Eligible retirees retired before September 1, 1994: ABAG pays 100% of Kaiser single basic premium for the retirees; and ABAG reimburses retirees for the Medicare Part B deductible upon submission of receipt or proof of payment.
- Eligible retirees retired after September 1, 1994: ABAG pays 100% of Kaiser 2-party basic premium for eligible retired employees; reimbursement for the Medicare Part B deductible will be made to the retirees and spouses upon submission of receipt or proof of payment.
- Same benefit continues to surviving spouse if retiree elects CalPERS survivor annuity.

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If retirees enroll in more expensive health plans than the Kaiser basic plan, retirees are responsible to pay for the portion exceeding the premium amount that ABAG pays.

Tier 2 (Hired on or after July 1, 2009)

ABAG contributes \$200/mo for management and \$100/mo for non-management to an individual medical after retirement account (MARA) during employment, and ABAG pays any PEMHCA minimum required by PEMHCA law. ABAG has no further obligation toward retiree health benefits or premiums.

***Eligibility***

Employees become eligible to retire directly from ABAG under CalPERS and receive healthcare benefits upon reaching the age of 50 with 5 years of service. Benefits are paid for the lifetime of the retiree or eligible survivor.

Employees covered by benefit terms:

The number of participants eligible to receive benefits at June 30, 2021, the measurement date, are:

Active employees	-
Inactive employees or beneficiaries currently receiving benefit payments	47
Inactive employees entitled to but not yet receiving benefit payments	12
Total	<u>59</u>

***Contribution***

ABAG annually contributes to the Trust fund based on an actuarially determined contribution (ADC) amount for the reporting period determined based on the funding policy and the most recent measurement available. ABAG fulfilled its contribution and has no further obligation for the fiscal year ended June 30, 2022. There was no covered-employee payroll in fiscal year 2022 because of no active employees in fiscal year 2022.

**B. Net OPEB Asset**

ABAG's net OPEB asset was measured as of June 30, 2021 and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of June 30, 2021.

***Actuarial Assumptions*** - The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date	June 30, 2021
Contribution Policy	Contributes full ADC
Discount Rate	6.50%
General Inflation	2.75%
Expected Long-Term Rate of Return on Investment	Same as discount rate. Expected Association contributions projected to keep sufficient plan assets to pay all benefits from trust.



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Medical Trend Rate	Non-Medicare 7% for 2022, decreasing to an ultimate rate of 4% in 2076; Medicare (Non Kaiser) 6.1% for 2022, decreasing to an ultimate rate of 4% in 2076; Medicare (Kaiser) 5% for 2022, decreasing to an ultimate rate of 4% in 2076.
Mortality, Retirement, Disability, Termination	CalPERS 1997-2015 Experience Study.
Mortality Improvement	Mortality projected fully generational with Scale MP-2020
PEMHCA Minimum Increase	4% annually
Changes of Assumptions	Discount rate was updated based on newer capital market assumptions. Decreased medical trend rate for Kaiser Senior Advantage. Mortality improvement scale was updated to Scale MP-2020.
Changes of Benefit Terms	None
Events subsequent to June 30, 2021 measurement date and before June 30, 2022	CalPERS approved new CERBT asset allocations in March 2022. This is not expected to impact the expected long-term rate of return assumption for CERBT Strategy 1.

***Expected Long-Term Rate of Return:***

Asset Class Component	Target Allocation* CERBT-Strategy 1	Expected Real Rate of Return
Global Equity	59%	4.56%
Fixed Income	25%	0.78%
TIPS	5%	(0.08%)
Commodities	3%	1.22%
REITs	8%	4.06%
Assumed Long-Term Rate of Inflation		2.75%
Expected Long-Term Net Rate of Return, Rounded		6.50%

The expected long term real rates of returns are presented as geometric means.

\*CalPERS approved new CERBT asset allocations in March 2022. This is not expected to impact the expected long-term rate of return assumptions for CERBT Strategy 1.

***Discount Rate*** - The discount rate used to measure the total OPEB liability was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that ABAG's contribution will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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**C. OPEB Plan Fiduciary Net Position**

Detailed information about the OPEB plan's fiduciary net position is available in a separately issued CERBT financial report that can be found on the CalPERS website: [www.calpers.ca.gov](http://www.calpers.ca.gov).

**D. Changes in Net OPEB Liability/(Asset)**

	<u>Total OPEB Liability</u>	<u>Fiduciary Net Position</u>	<u>Net OPEB Liability/(Asset)</u>
Balance as of June 30, 2021 (6/30/20 measurement date)	\$ 7,241,194	\$ 8,105,441	\$ (864,247)
Changes for the year			
Service cost	-	-	-
Interest on the total OPEB liability	472,072	-	472,072
Changes in benefit terms	-	-	-
Actual vs. expected experience	(458,748)	-	(458,748)
Assumption changes	120,982	-	120,982
Contributions - employer	-	-	-
Net investment income	-	2,266,684	(2,266,684)
Benefit payments	(495,074)	(495,074)	-
Administrative expenses	-	(4,117)	4,117
Net changes	<u>(360,768)</u>	<u>1,767,493</u>	<u>(2,128,261)</u>
Balance at June 30, 2022 (6/30/21 measurement date)	<u>\$ 6,880,426</u>	<u>\$ 9,872,934</u>	<u>\$ (2,992,508)</u>

***Sensitivity of the Net OPEB Liability/(Asset) to the Changes in the Discount Rate***

The following presents what ABAG's net OPEB liability/(asset) would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current discount rate:

	<u>Discount Rate</u>		
	1% Decrease (5.50%)	Current Rate (6.50%)	1% Increase (7.50%)
Net OPEB Liability/(Asset)	\$ (2,234,797)	\$ (2,992,508)	\$ (3,624,841)

***Sensitivity of the Net OPEB Liability/(Asset) to the Changes in the Healthcare Cost Trend Rate***

The following presents what ABAG's net OPEB liability/(asset) would be if it were calculated using a healthcare cost trend rate that is 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rate:

	<u>Healthcare Trend Rate</u>		
	1% Decrease	Current Trend	1% Increase
Net OPEB Liability/(Asset)	\$ (3,609,161)	\$ (2,992,508)	\$ (2,266,154)

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**E. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended June 30, 2022, ABAG recognized negative OPEB expense of \$746,827. At June 30, 2022, ABAG reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on plan investments	\$ -	\$ 1,214,444
Total	<u>\$ -</u>	<u>\$ 1,214,444</u>

Amounts reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

Fiscal Year Ending June 30	Deferred Outflows/(Inflows) of Resources
2023	\$ (296,541)
2024	(284,771)
2025	(289,197)
2026	(343,935)

**9. CONTINGENCIES**

ABAG's grant funded projects are subject to audit by the respective grantors. The final determination of allowable project costs can be made only after the grantors' audits are completed and final rulings by the grantors' administrative departments are obtained. Disallowed expenditures, if any, must be absorbed by ABAG.

ABAG is involved in various claims and litigation that are considered normal to ABAG's activities. In the opinion of ABAG's management, the ultimate resolution of these matters will not have a material adverse effect on ABAG's financial statements.

**10. RISK MANAGEMENT**

ABAG is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. ABAG purchases commercial insurance through an insurance agent, who obtains the appropriate insurance coverage needed by ABAG from insurance companies. Insurance coverages are subject to market volatility, and no settlement amounts have exceeded commercial insurance coverage for the past three years.

**Association of Bay Area Governments**  
**Financial Statements for the Year Ended June 30, 2022**  
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**11. RELATED PARTY TRANSACTIONS**

**The 375 Beale Condominium Corporation**

The 375 Beale Condominium Corporation (the “375 Beale Condo”) was incorporated in June 2017 in the state of California under the Non-profit Mutual Benefit Corporation Law. The 375 Beale Condo was formed to provide for the management of the association for the three condominium owners: Bay Area Headquarters Authority (BAHA), Bay Area Air Quality Management District (BAAQMD), and the Association of Bay Area Governments (ABAG), in the property known as 375 Beale Street, San Francisco, California.

375 Beale Condo exercises a custodial responsibility on behalf of the owner occupants and assesses sufficient amounts to meet all required expenditures of the common area and joint used space. The 375 Beale Condo collects two types of assessment fees: common area and shared services. Assessment fees are predetermined yearly by the budget approved by the board. The assessment fees billed to ABAG for common area assessments and shared services assessment fees were \$159,207 and \$207,593 respectively for FY 2022.

**Metropolitan Transportation Commission (MTC)**

On April 20, 2017, the ABAG Executive Board approved a Contract for Services between ABAG and MTC which states that the MTC Executive Director and MTC staff will perform all of the duties and programmatic work for ABAG. On July 1, 2017 all members of ABAG staff, excluding ABAG's Legal Counsel, who retired on January 5, 2018, were merged into the staff of MTC as new employees of MTC. ABAG paid MTC \$3,439,946 for administrative support services during FY 2022.

On December 2021, MTC Board approved Resolution No.4459, in which it authorized MTC to refund ABAG's FY 2021 contribution in the amount of \$530,000, and \$394,627 for the FY 2021 and FY 2022 shared services cost paid to 375 Beale Condo. ABAG received the refund of \$530,000 contributions in December 2021 and \$290,830 refund of assessments fees in January 2022. The remaining \$103,797 refund of assessments fees will be received in July 2022, which is recorded in the due from other governments at June 30, 2022.

On June 25, 2021, ABAG's General Assembly approved the proposed Budget and Work Program for Fiscal Year 2022, which included a contribution amount of \$108,577 from MTC's component unit Bay Area Toll Authority (BATA) to support overhead costs for grant projects in ABAG's SFEP program.

On November 14, 2018, MTC Board approved an operational advance to ABAG in the amount not to exceed \$10 million to assist ABAG in its cash flows needs. The advance will be drawn by ABAG as needed. ABAG will be charged 1% fee annually on any drawn amounts. On October 23, 2019, MTC's board approved an extension of the ABAG Operational Advance for Liquidity and Cash Flow through December 2023, unless reauthorized in advance by MTC and ABAG. MTC authorized up to \$2 million of the operational advance for longer term project loans which included \$1 million for the ABAG Bay Area Regional Energy Network (BayREN) Water Bill Savings Program. During fiscal year 2022 ABAG utilized \$250,000 from the \$1 million authorized loan for the BayREN Water Bill Savings program, which is recorded in noncurrent due to other governments at June 30, 2022.

# **Association of Bay Area Governments**

## **Financial Statements for the Year Ended June 30, 2022**

### **Notes to Financial Statements**

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#### **Advancing California Finance Authority (ACFA)**

The Advancing California Finance Authority (“ACFA”) was created on January 1, 2018, as a joint exercise of powers agency established by ABAG and ACFA's blended component unit ABAG Finance Authority for Nonprofit Corporation (“ABAG FAN”) pursuant to the Chapter 5, Division 7 and Title I of the Government Code Section 6500 of the State of California. ABAG and ABAG FAN are also joint exercise of powers agencies created and existing under the California Joint Exercise of Powers Act, Sections 6500 through 6599.3 (“Joint Powers Act”).

ABAG FAN assists non-profit corporations and local governments in obtaining financing. Prior to July 1, 2017, ABAG contracted with ABAG FAN to provide administrative support. As of July 1, 2017, the support services are provided by MTC staff through a Contract for Services agreement between ABAG and MTC.

On June 25, 2021, ABAG's General Assembly approved the proposed Budget and Work Program for Fiscal Year 2022 which includes a contribution amount of \$300,000 from ABAG FAN. The contribution was received in April 2022.

#### **ABAG Publicly Owned Energy Resources (POWER)**

ABAG Publicly Owned Energy Resources (POWER) provides gas energy aggregation services to participating members. Prior to July 1, 2017, ABAG contracted with POWER to provide administrative support. As of July 1, 2017, the support services are provided by MTC staff through a Contract for Services agreement.

#### **San Francisco Bay Restoration Authority (SFBRA)**

The San Francisco Bay Restoration Authority (SFBRA) is a regional entity established by the San Francisco Bay Restoration Authority Act, Government Code section 66700 et seq. that is charged with raising and allocating local resources for the protection and enhancement of tidal wetlands and other wildlife habitat in and surrounding the San Francisco Bay. SFBRA successfully placed the San Francisco Bay Clean Water, Pollution Prevention and Habitat Restoration Measure (“Measure AA”), a regional special tax measure, on the June 2016 ballot to raise such funds.

On October 24, 2016, the State Coastal Conservancy (SCC), ABAG and SFBRA entered into a joint powers agreement that provides for SCC and ABAG to perform staff functions for SFBRA (“JPA”). Subsequent to the execution of the JPA, on May 30, 2017 ABAG and MTC entered into the Contract for Services under which MTC assumed staff functions for ABAG, commencing July 1, 2017.

#### **Bay Area Housing Finance Authority (BAHFA)**

The Bay Area Housing Finance Authority (BAHFA) was established in January 2020 pursuant to the California Government Code Section 64510 (a) (1) to provide a regional financing mechanism for affordable housing production, preservation, and tenant protections in the San Francisco Bay area, including charter cities. BAHFA is governed by the same board that governs MTC. Section 6411 (a)(1) states that Association of Bay Area Government Executive Board is to review and approve the BAHFA regional expenditures plan.

## **Required Supplementary Information**

**Association of Bay Area Governments,  
 Cost-Sharing Defined Benefit Pension Plan  
 Schedule of Changes in the Net Pension Liability and Related Ratios (unaudited)  
 As of fiscal year ending June 30, 2022  
 Last Ten Years\***

**Schedule I**

	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan
	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II
Measurement Date	2014	2015	2016	2017	2018	2019	2020	2021
Employer's proportion of the collective net pension liability	0.4744 %	0.4738 %	0.4246 %	0.4132 %	0.4141 %	0.4016 %	0.3898 %	0.5438 %
Employer's proportionate share of the collective net pension liability	\$ 11,357,673	\$ 12,998,297	\$ 14,749,850	\$ 16,288,587	\$ 15,604,366	\$ 16,083,129	\$ 16,441,481	\$ 10,325,576
Employer's covered payroll **	\$ 6,847,411	\$ 6,198,473	\$ 6,036,594	\$ 5,832,772	\$ 74,655	\$ -	\$ -	\$ -
Employer's proportionate share of the collective net pension liability as a percentage of the employer's covered payroll	165.87 %	209.70 %	244.34 %	279.26 %	20,901.97 %	N/A	N/A	N/A
The pension plan's fiduciary net Position as a percentage of the total pension liability	81.15 %	79.89 %	75.87 %	75.39 %	77.69 %	77.73 %	77.71 %	90.49 %

Notes to Schedule:

\* Fiscal year 2015 was the 1st year of implementation, therefore only eight years are shown.

\*\* The last employee retired in January 2018. There was no active employees thereafter.

Changes of Assumptions: None in 2021, 2020 and 2019. In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Assumptions December 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expenses) to 7.65 percent (without a reduction for pension plan administrative expenses). In 2014, amounts reported were based on the 7.5 percent discount rate.

**Association of Bay Area Governments**  
**Cost-Sharing Defined Benefit Pension Plan**  
**Schedule of Employer Contributions - Pension (unaudited)**  
**As of fiscal year ending June 30, 2022**  
**Last Ten Years \***

**Schedule II**

Fiscal Year Date	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan
	Tier I & II Fiscal Year 2014-2015	Tier I & II Fiscal Year 2015-2017	Tier I & II Fiscal Year 2016-2018	Tier I & II Fiscal Year 2017-2019	Tier I & II Fiscal Year 2018-2020	Tier I & II Fiscal Year 2019-2021	Tier I & II Fiscal Year 2020-2022	Tier I & II Fiscal Year 2021-2022
Actuarially determined contribution	\$ 1,305,738	\$ 491,374	\$ 2,744,108	\$ 1,293,682	\$ 1,391,147	\$ 1,754,472	\$ 1,567,077	\$ 1,613,506
Contributions in relation to the actuarially determined contributions	\$ (1,305,738)	\$ (491,374)	\$ (2,744,108)	\$ (1,293,682)	\$ (1,391,147)	\$ (1,754,472)	\$ (1,567,077)	\$ (1,613,506)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll **	\$ 6,198,473	\$ 6,036,594	\$ 5,832,772	\$ 74,655	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll	21.07 %	8.14%	47.05%	1,732.88%	N/A	N/A	N/A	N/A

Notes to Schedule:

\* Fiscal year 2015 was the 1st year of implementation, therefore only eight years are shown.

\*\* The last employee retired in January 2018. There was no active employees thereafter.

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2020-21 were derived from the June 30, 2018 funding valuation report and listed in the following table.

Actuarial cost method	Entry age normal cost
Amortization method/period	For details, see June 30, 2018 Funding Valuation Report.
Asset valuation method	Fair value of assets. For details, see June 30, 2018 Funding Valuation Report.
Inflation	2.5%
Salary increase	Varies by entry age and service
Payroll growth	2.75%
Investment rate of return	7% net of pension plan investment and administrative expenses; includes inflation.
Retirement age	The probabilities of retirement are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015.
Mortality	The probabilities of mortality are based on the 2017 CalPERS Experience Study for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries.



**Association of Bay Area Governments**  
**Schedule of Changes in Net OPEB Liability/(Asset) and Related Ratios (unaudited)**  
**For the Year Ended June 30, 2022**  
**Last Ten Years \***

**Schedule III**

Measurement Period	2016-17	2017-18	2018-19	2019-20	2020-21
Changes in Total OPEB liability					
Service cost	\$ 6,314	\$ -	\$ -	\$ -	\$ -
Interest on the total OPEB liability	499,585	500,228	499,860	474,766	472,072
Difference between actual and expected experience	-	-	(162,855)	-	(458,748)
Changes of assumptions	-	-	(183,250)	-	120,982
Benefit payments	(485,483)	(494,650)	(516,714)	(534,301)	(495,074)
Net change in total OPEB liability	20,416	5,578	(362,959)	(59,535)	(360,768)
Total OPEB liability - beginning	7,637,694	7,658,110	7,663,688	7,300,729	7,241,194
Total OPEB liability - ending (a)	<u>\$ 7,658,110</u>	<u>\$ 7,663,688</u>	<u>\$ 7,300,729</u>	<u>\$ 7,241,194</u>	<u>\$ 6,880,426</u>
Changes in OPEB fiduciary net position					
Benefit payments	\$ (485,483)	\$ (494,650)	\$ (516,714)	\$ (534,301)	\$ (495,074)
Contribution from employer	774,994	766,499	773,664	987,853	-
Net investment income	562,294	469,061	438,625	288,260	2,266,684
Administrative expenses	(2,814)	(12,593)	(2,556)	(5,225)	(4,117)
Net change in plan fiduciary net position	848,991	728,317	693,019	736,587	1,767,493
Plan fiduciary net position - beginning	5,098,527	5,947,518	6,675,835	7,368,854	8,105,441
Plan fiduciary net position - ending (b)	<u>\$ 5,947,518</u>	<u>\$ 6,675,835</u>	<u>\$ 7,368,854</u>	<u>\$ 8,105,441</u>	<u>\$ 9,872,934</u>
Plan net OPEB liability/(asset) - ending (a) - (b)	<u>\$ 1,710,592</u>	<u>\$ 987,853</u>	<u>\$ (68,125)</u>	<u>\$ (864,247)</u>	<u>\$ (2,992,508)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	77.66%	87.11%	100.93%	111.94%	143.5%
Covered-employee payroll **	\$ 6,655,535	\$ 126,057	\$ -	\$ -	\$ -
Plan net OPEB liability/(asset) of as a percentage of covered-employee payroll	25.70%	783.66%	N/A	N/A	N/A

Notes to Schedule

\* Fiscal year 2018 was the first year of implementation of GASB 75, therefore only five years are shown.

\*\* The last employee retired in January 2018. There were no active employees thereafter.

In 2020-21, the discount rate and long-term expected rate of return on Assets was updated based on newer capital market assumptions of 6.50%.

Mortality projected fully generational with Scale MP-2019 in both June 30, 2020 and June 30, 2019 measurement date. Mortality projected fully generational with Scale MP-2017 in June 30, 2018 measurement date. Decreased medical trend rate for Kaiser Senior Advantage. Mortality improvement scale was updated to Scale MP-2020. Medical trend rate for non-medicare decreased to 7.25% from 7.5% for 2021; and medical trend rate for medicare decreased to 6.3% from 6.5% for 2021.

**Association of Bay Area Governments**  
**Schedule of Employer Contributions - OPEB (unaudited)**  
**For the Year Ended June 30, 2022**  
**Last 10 Years \***

**Schedule IV**

	Fiscal Year 2017-2018	Fiscal Year 2018-2019	Fiscal Year 2019-2020	Fiscal Year 2020-21	Fiscal Year 2021-22
Actuarially determined contribution **	\$ 752,000	\$ 93,000	\$ 93,000	\$ (164,000)	\$ (165,000)
Contributions in relation to the actuarially determined contribution	(766,499)	(773,664)	(987,853)	-	-
Contribution deficiency (excess)	\$ (14,499)	\$ (680,664)	\$ (894,853)	\$ (164,000)	\$ (165,000)
Covered-employee payroll ***	\$ 126,057	\$ -	\$ -	\$ -	\$ -
Contribution as a percentage of covered-employee payroll	608.06%	N/A	N/A	N/A	N/A

Notes to Schedule

\* Fiscal year 2018 was the first year of implementation of GASB 75, therefore only five years are shown.

\*\* The June 30, 2019 actuarial valuation provided the Actuarially Determined Contributions for fiscal years ending 6/30/21 and 6/30/22.

\*\*\* The last employee retired in January 2018. There were no active employees thereafter.

Methods and assumptions for 2021-2022 actuarially determined contribution:

Valuation Date	June 30, 2019
Actuarial Cost Method	Entry Age Normal, Level % of Pay
Amortization Method	Level % of pay
Amortization Period	16-year fixed (closed) period for 2021/22
Asset Valuation Method	Investment gains and losses spread over 5-year rolling period
Discount Rate	6.75%
General Inflation	2.75%
Medical Trend	Non-Medicare - 7.25% for 2021, decreasing to an ultimate rate of 4.0% in 2076; Medicare - 6.3% for 2021, decreasing to an ultimate rate of 4.0% in 2076
Mortality	CalPERS 1997-2015 experience study
Mortality Improvement	Mortality projected fully generational with Scale MP-2019

## **Other Supplementary Information**

**Association of Bay Area Governments**  
**Schedule of Net Position - ABAG**  
**June 30, 2022**

**Schedule 1**

	ABAG Admin	ABAG SFEP	ABAG Energy	ABAG Planning	Total Association of Bay Area Governments
<b>Assets</b>					
Current assets:					
Cash and cash equivalents	\$ 845,220	\$ 630,612	\$ 832,283	\$ 1,873,873	\$ 4,181,988
Cash restricted	-	49,368	4,643,496	9,700,501	14,393,365
Account receivable	537,041	-	-	-	537,041
Accrued interest	296	-	-	-	296
Loan receivable	-	-	67,297	-	67,297
Receivable from federal	-	518,133	-	141,449	659,582
Receivable from state	-	6,173,311	-	69,112	6,242,423
Receivable from local	-	168,975	187,021	-	355,996
Due from other government	103,797	-	-	-	103,797
Prepaid items	22,789	1,842	1,583,933	-	1,608,564
<b>Total current assets</b>	<b>1,509,143</b>	<b>7,542,241</b>	<b>7,314,030</b>	<b>11,784,935</b>	<b>28,150,349</b>
Non-current assets:					
Loan receivable	-	-	1,510,288	-	1,510,288
Capital assets, net of accumulated depreciation/amortization	4,438,677	-	-	-	4,438,677
Net OPEB asset	2,992,508	-	-	-	2,992,508
<b>Total non-current assets</b>	<b>7,431,185</b>	<b>-</b>	<b>1,510,288</b>	<b>-</b>	<b>8,941,473</b>
<b>Total assets</b>	<b>\$ 8,940,328</b>	<b>\$ 7,542,241</b>	<b>\$ 8,824,318</b>	<b>\$ 11,784,935</b>	<b>\$ 37,091,822</b>
<b>Deferred Outflows of Resources</b>					
Deferred outflows from pension	2,808,888	-	-	-	2,808,888
<b>Liabilities</b>					
Current liabilities:					
Accounts payable	52,350	1,658,018	1,488,798	1,367,518	4,566,684
Accrued liabilities	21,612	3,348,710	2,000	276,057	3,648,379
Retention payable	-	657,760	-	-	657,760
Unearned revenue	-	49,368	4,495,349	6,263,387	10,808,104
Advance from PG&E	-	-	2,410,000	-	2,410,000
Due to other government	10,359	1,328,393	106,655	440,859	1,886,266
<b>Total current liabilities</b>	<b>84,321</b>	<b>7,042,249</b>	<b>8,502,802</b>	<b>8,347,821</b>	<b>23,977,193</b>
Non-current liabilities:					
Unearned Revenue	-	-	148,147	3,437,114	3,585,261
Due to other governments	-	-	250,000	-	250,000
Net pension liability	10,325,576	-	-	-	10,325,576
<b>Total non-current liabilities</b>	<b>10,325,576</b>	<b>-</b>	<b>398,147</b>	<b>3,437,114</b>	<b>14,160,837</b>
<b>Total liabilities</b>	<b>10,409,897</b>	<b>7,042,249</b>	<b>8,900,949</b>	<b>11,784,935</b>	<b>38,138,030</b>
<b>Deferred Inflows of Resources</b>					
Deferred Inflows from pension	10,365,241	-	-	-	10,365,241
Deferred Inflows from OPEB	1,214,444	-	-	-	1,214,444
<b>Total deferred inflows of resources</b>	<b>11,579,685</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>11,579,685</b>
<b>Net Position</b>					
Net investment in capital assets	4,438,677	-	-	-	4,438,677
Unrestricted	(14,679,043)	499,992	(76,631)	-	(14,255,682)
<b>Total net position</b>	<b>\$ (10,240,366)</b>	<b>\$ 499,992</b>	<b>\$ (76,631)</b>	<b>\$ -</b>	<b>\$ (9,817,005)</b>

**Association of Bay Area Governments**  
**Schedule of Revenues, Expenses and Changes in Net Position - ABAG**  
**For the Year Ended June 30, 2022**

**Schedule 2**

	<u>ABAG Admin</u>	<u>ABAG SFEP</u>	<u>ABAG Energy</u>	<u>ABAG Planning</u>	Total Association of Bay Area Governments
<b>Operating Revenues</b>					
Membership dues	\$ 2,447,663	\$ -	\$ -	\$ -	\$ 2,447,663
Other operating revenues	10,259	26,000	555	-	36,814
<b>Total operating revenues</b>	<u>2,457,922</u>	<u>26,000</u>	<u>555</u>	<u>-</u>	<u>2,484,477</u>
<b>Operating Expenses</b>					
Contracted salaries and benefits	4,221,354 *	44,066	-	-	4,265,420
Professional fees	646,893	61,221	-	-	708,114
Conference and meeting costs	2,698	3,633	-	-	6,331
Building assessments	366,800	-	-	-	366,800
Committee members' stipend	108,450	14,800	-	-	123,250
Insurance	155,331	-	-	-	155,331
Depreciation expense	332,373	-	-	-	332,373
Overhead	5,231	9,769	-	-	15,000
Other operating expenses	7,143	13,046	-	-	20,189
<b>Total operating expenses</b>	<u>5,846,273</u>	<u>146,535</u>	<u>-</u>	<u>-</u>	<u>5,992,808</u>
<b>Operating Loss</b>	<u>(3,388,351)</u>	<u>(120,535)</u>	<u>555</u>	<u>-</u>	<u>(3,508,331)</u>
<b>Nonoperating Revenues (Expenses)</b>					
Federal grants	-	1,607,499	186,595	76,898	1,870,992
State grants	-	7,752,999	22,323,187	5,482,199	35,558,385
Local grants	-	1,314,901	53,026	-	1,367,927
Contracted salaries and benefits	-	(1,800,863)	(782,749)	-	(2,583,612)
Professional fees	-	(8,334,307)	(21,319,327)	(5,559,097)	(35,212,731)
Interest income	-	-	2,255	-	2,255
Contribution from BATA	-	108,577	-	-	108,577
Contribution from MTC	924,627	-	-	-	924,627
Contribution from ABAG FAN	300,000	-	-	-	300,000
Other nonoperating expenses	-	(450,678)	(460,663)	-	(911,341)
<b>Total nonoperating revenues (expenses)</b>	<u>1,224,627</u>	<u>198,128</u>	<u>2,324</u>	<u>-</u>	<u>1,425,079</u>
<b>Change in Net Position</b>	(2,163,724)	77,593	2,879	-	(2,083,252)
<b>Net position, beginning of year</b>	<u>(8,076,642)</u>	<u>422,399</u>	<u>(79,510)</u>	<u>-</u>	<u>(7,733,753)</u>
<b>Net position, end of year</b>	<u>\$ (10,240,366)</u>	<u>\$ 499,992</u>	<u>\$ (76,631)</u>	<u>\$ -</u>	<u>\$ (9,817,005)</u>

\*Includes: recognitions of GASB 68 (pension) and GASB 75 (OPEB) expenses of \$4,301,044, a credit of \$81,000 for OPEB Implicit Subsidy, and other miscellaneous \$1,310.

**Association of Bay Area Governments**  
**Combining Statement of Net Position**  
**Non-Major Enterprise Funds**  
**June 30, 2022**

**Schedule 3**

	<u>ABAG Finance Corporation</u>	<u>Balance Foundation</u>	<u>Total Non- Major Enterprise Funds</u>
<b>Current Assets</b>			
Cash and cash equivalents	\$ 23,433	\$ 15,527	\$ 38,960
Total current assets	<u>\$ 23,433</u>	<u>\$ 15,527</u>	<u>\$ 38,960</u>
<b>Net Position</b>			
Unrestricted	<u>23,433</u>	<u>15,527</u>	<u>38,960</u>
Total net position	<u><u>\$ 23,433</u></u>	<u><u>\$ 15,527</u></u>	<u><u>\$ 38,960</u></u>

**Association of Bay Area Governments**  
**Combining Statement of Revenues, Expenses and Changes in Net Position**  
**Non-Major Enterprise Funds**  
**For the Year Ended June 30, 2022**

**Schedule 4**

	<u>ABAG Finance Corporation</u>	<u>Balance Foundation</u>	<u>Total Non- Major Enterprise Funds</u>
<b>Operating Expenses:</b>			
Professional fees	\$ <u>2,575</u>	\$ <u>2,575</u>	\$ <u>5,150</u>
Total operating expenses	<u>2,575</u>	<u>2,575</u>	<u>5,150</u>
<b>Operating Loss</b>	<u>(2,575)</u>	<u>(2,575)</u>	<u>(5,150)</u>
<b>Change in Net Position</b>	(2,575)	(2,575)	(5,150)
Net position, beginning of year	<u>26,008</u>	<u>18,102</u>	<u>44,110</u>
Net position, end of year	<u>\$ 23,433</u>	<u>\$ 15,527</u>	<u>\$ 38,960</u>

**Association of Bay Area Governments**  
**Schedule of ABAG Conduit Financing Pool**  
**For the Year Ended June 30, 2022**

**Schedule 5**

<u>Transactions</u>	<u>Original Issue Date</u>	<u>Final Maturity</u>	<u>Original Issuance Balance</u>	<u>Balance 6/30/2022</u>
ABAG 1994 Tax Allocation Revenue Bonds, Series A and 1994 Subordinated Tax Allocation Revenue Bonds, Series B (California Redevelopment Agency Pool)	06/29/1994	12/15/2024	\$ 43,695,000	\$ 695,000
ABAG 2006 Revenue Bonds, Series A (California Tax Allocation Bonds)	04/11/2006	09/01/2026	9,605,000	3,070,000
ABAG Lease Revenue Bonds, 2002-1 (California Capital Projects)	07/18/2002	07/01/2032	13,370,000	3,110,000
ABAG 2004 Tax Allocation Revenue Bonds, Series A (California Redevelopment Agency Pool) Series A	12/15/2004	09/01/2035	34,080,000	<u>390,000</u>
Total 4 transactions				<u>\$ 7,265,000</u>